

Trends in international banking and regulatory challenges

Santiago Fernández de Lis

Chief Economist for Financial Systems and Regulation

OECD Experts Meeting on Financial Services

Paris, November 30th

Index

1. Regulation and global banking
2. The trend towards fragmentation
3. Macroprudential policies and capital controls
4. Banking resolution: a key concern in cross-border banking activities

Section 1

Regulation and global banking

The strengthening of regulation is necessary, but its wide scope creates uncertainty on the overall impact . Challenging environment for global banks

	Increase banks solvency	Mitigate system's complexity/risks	Minimize taxpayers' fiscal burden
Basel III	●	●	
SIFIs	●	●	
Crisis Management		●	●
Structural reforms		●	●
Effective supervision		●	●
Macroprudential		●	●
OTC derivatives	●	●	
Shadow banking		●	
Rating Agencies			●
Financial taxation			●

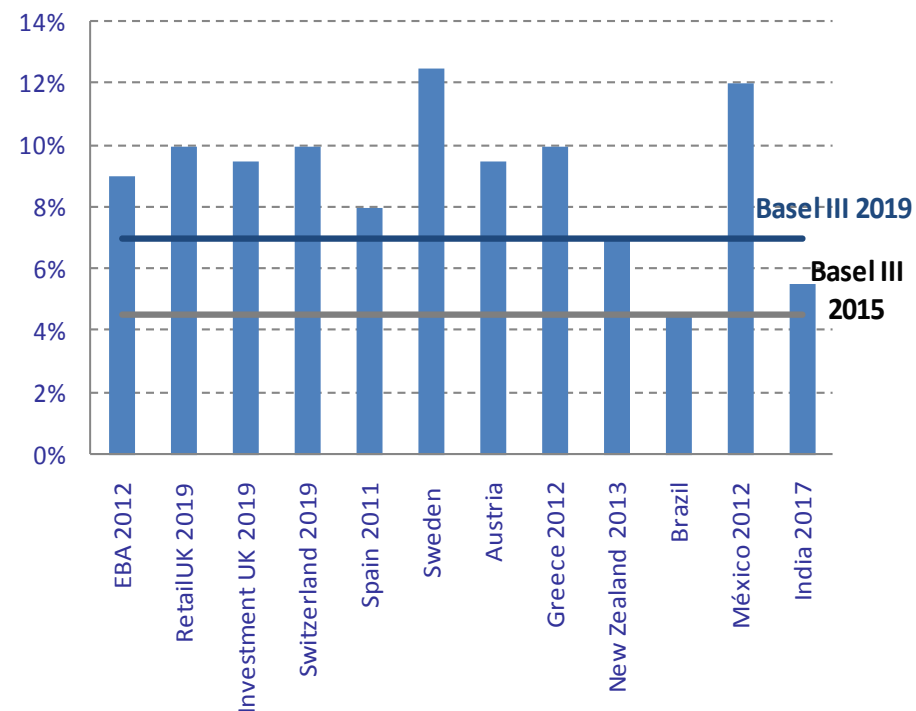
Section 1

Regulation and global banking

- Basel harmonization based on minimum levels ...
- ... only works in the good times, when there is a race to the bottom in regulation...
- ... but not in the bad times, when there is a race to the top
- Risk of exacerbating pro-cyclicality
- Asymmetric market discipline and gold-plating

Core capital ratio (%)

Source: BBVA Research based on BIS



Section 1

Regulation and global banking: Impact on EMEs

- EMEs affected by reform in home and host countries-
- Retrenchment of global banks → risks for **financial inclusion** in EMEs

Capital Requirements

- Could worsen deleveraging and increase the costs of global banks that operate in EMEs
- Trade finance is penalized by Basel III

Liquidity Requirements

- Liquidity ratios particularly difficult to implement in EMEs
- Credit rating could penalize sovereign debt of EMEs in consolidated requirements

SIBs Regulation (domestic and global)

- Could penalize the subsidiary model vs. branch model
- Coherence between global and local frameworks is not ensured

Volker Rule (US)

- Extraterritoriality
- Effects on liquidity of non-US sovereign debt,

Index

1. Regulation and global banking
- 2. The trend towards fragmentation**
3. Macroprudential policies and capital controls
4. Banking resolution: a key concern in cross-border banking activities

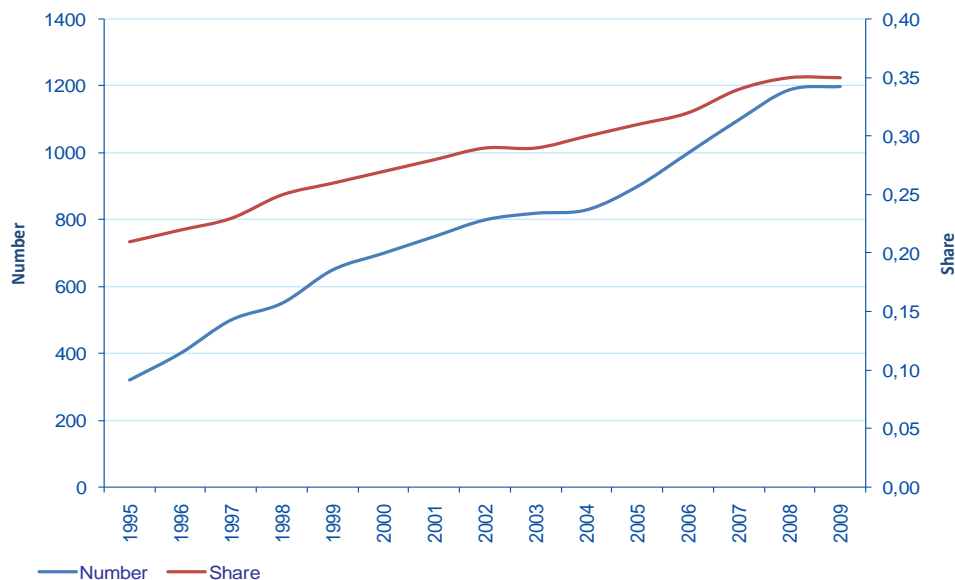
Section 2

The trend towards fragmentation

- **Last decade: increase of globalization.** Internationally active foreign banks gained importance, especially in LATAM and Eastern Europe ...
- ... but recent signs of a **reversal of this trend**, partly as a result of the perception of public support and the cost of banking crises: temporary or structural? Regional differences

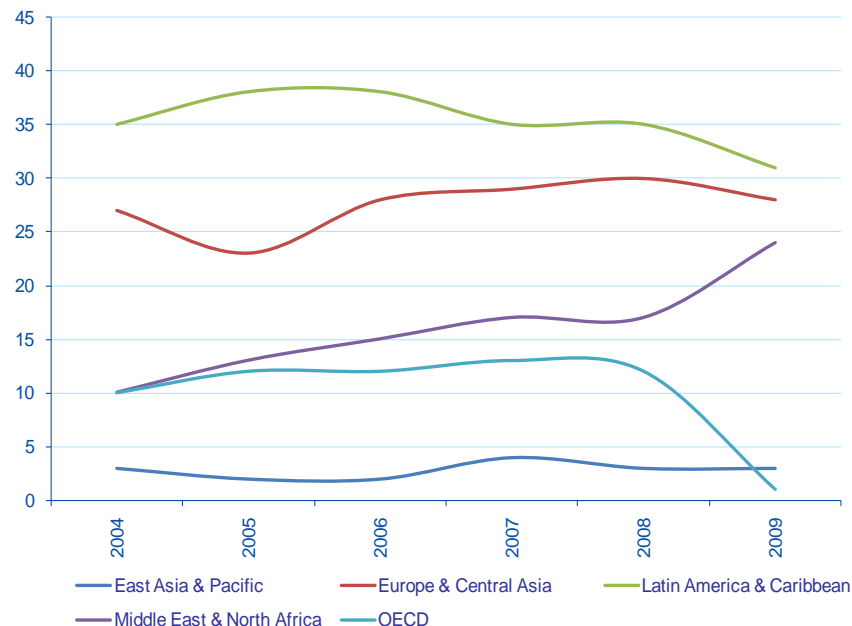
Market share of foreign banks

Source: IMF



Asset share of foreign banks *

Source: IMF



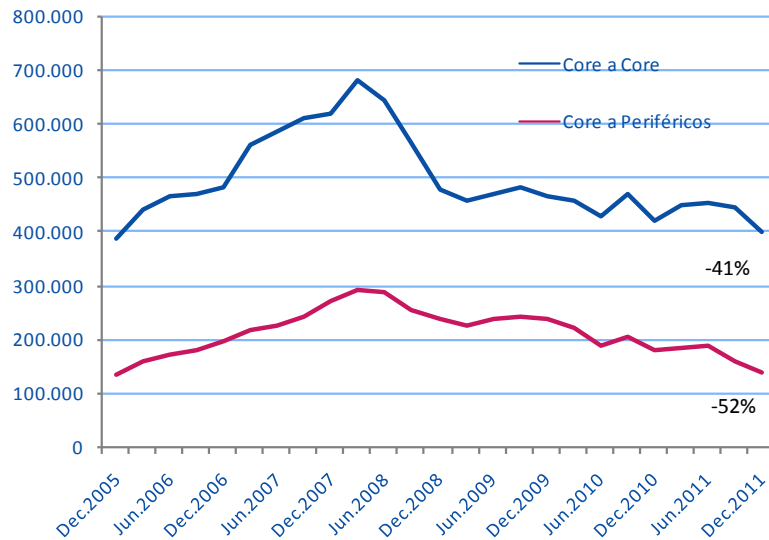
* Claessens, S. and van Horen, N. (2012), "Foreign Banks: Trends, Impact and Financial Stability", IMF Working Paper No.12/10

Section 2

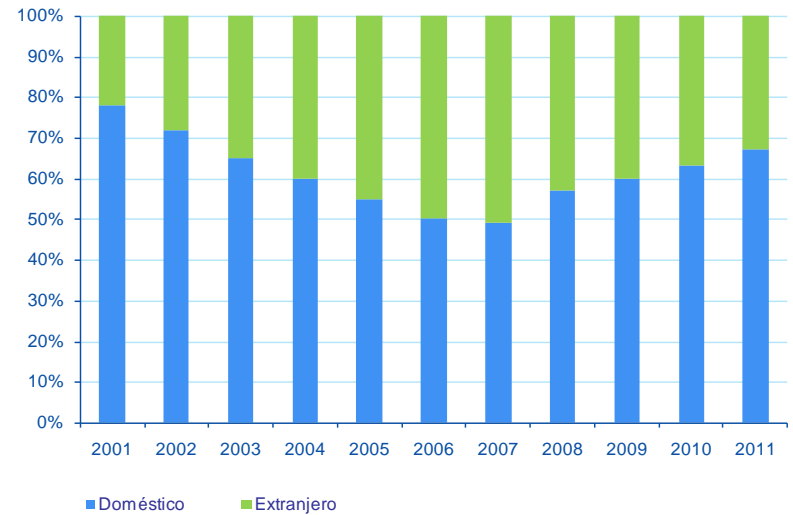
The trend towards fragmentation

The fragmentation is **more worrying in the Eurozone**: re-nationalization of financial markets puts at risk the euro

European Banks: Average exposures to EU members (dollars)
Source: BIS



Collateral used in credit operations (Euro system) (%)
Source: ECB



3 Triggers

- 1 Market-driven segmentation
- 2 Rating agencies
- 3 Regulation (mostly moral suasion)

After LTRO, rise in domestic interbank transactions but drop in cross-border

Section 2

The trend towards fragmentation

Two things need to be fixed for global banks to recover their role:

1. Macro prudential policies available to protect EMEs from bubbles originated from excess capital inflows
2. Cross border resolution mechanisms that permit to deal with the failure of global SIBs

Index

1. Regulation and global banking
2. The trend towards fragmentation
- 3. Macprudential policies and capital controls**
4. Banking resolution: a key concern in cross-border banking activities

Section 3

Macroprudential policies and capital controls

- Recent focus of regulatory debates, but **more solid analytical framework** is needed to design adequate policies
- More interesting experience in EMEs

- **Asia: successful** (but intrusive) **macroprudential policies**
- **Eastern Europe: mixed results.** Late response by the authorities in some cases
- **Latam:** more recent experience, results to be seen

Eastern Europe: vast increase in credit growth

- Massive foreign lending through banking system
- Mostly channeled to the real estate sector.
- Increasing external indebtedness
- Foreign banks relying on centralized funding by parent institution played a key role
- FX mortgages particularly risky. Several measures adopted, but in some countries too late

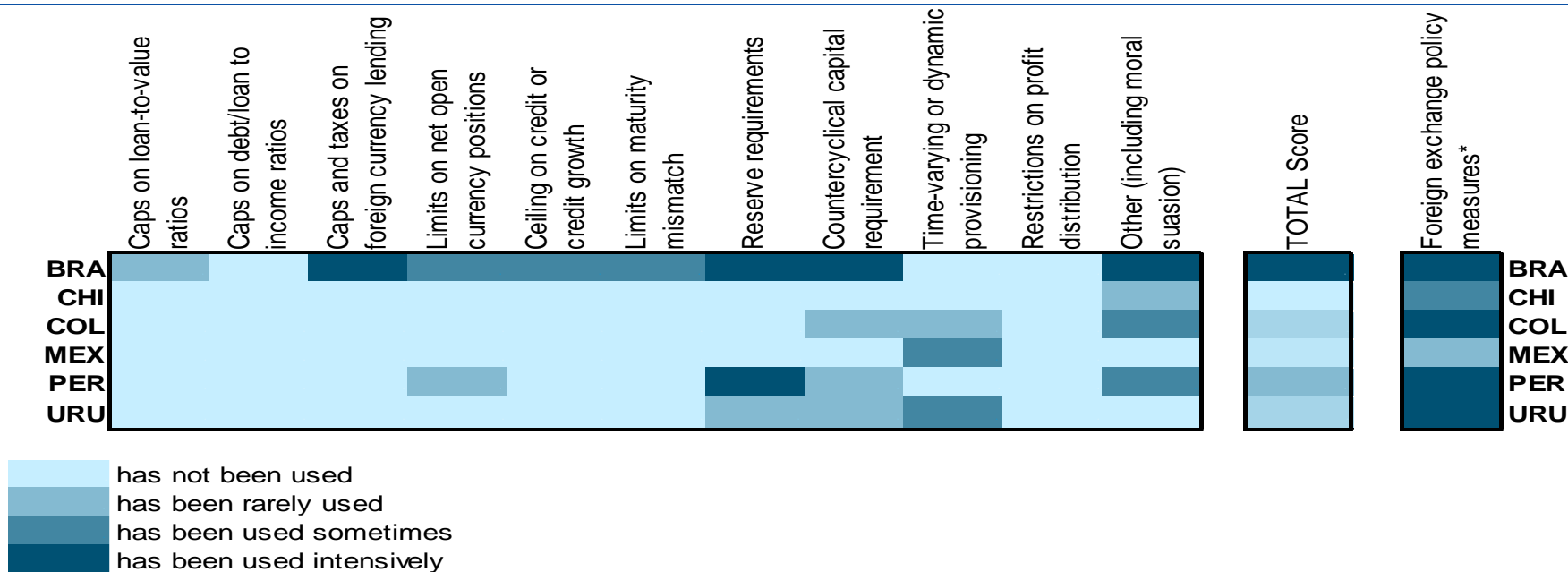
Asia: successful macroprudential policies:

- LTV and DTI limits used to limit housing booms
- Countercyclical buffers
- Dynamic provisions
- Consistency of the overall policy setting (monetary, fiscal and macroprudential)
- No reliance on foreign indebtedness
- Lessons from Asian crisis were learned

Section 3

Macroprudential policies and capital controls

Latam: very active use of macroprudential policies in recent years. Results to be seen



* Includes, for example, FX intervention, limits to foreign investment by pension funds, limits to foreign currency purchase by pension funds, etc.

- Macroprudential policies are necessary to deal with credit bubbles
- Important (but difficult) to distinguish some macroprudential policies from capital controls
- Right calibration and early adoption are key

Index

1. Regulation and global banking
2. The trend towards fragmentation
3. Macroprudential policies and capital controls
4. **Banking resolution: a key concern in cross-border banking**

Section 4

Resolution is key

- **Recent cases of cross-border banking crises raise concerns and provide a justification for cross-border barriers ...**
- **... especially when huge public funds are injected**



Section 4

Resolution is key

- **Cross- border resolution seen as too complicated. No agreed burden-sharing mechanisms**
- **Need to clarify rules for resolution of SIBs**
 - **Coordination between home-host supervisors and burden sharing agreements**
 - **Supervisory Colleges and Crisis Managements Groups**
- **Recent progress:**
 - **Towards a resolution framework. Bail in instead of taxpayers money**
 - **Recovery and resolution plans (RRPs)**
 - **Recent FSB paper: significant progress towards an operational resolution framework. Two models:**
 - **Single Point of Entry (SPE)**
 - **Multiple Point of Entry (MPE)**
 - **Decentralized model of stand-alone subsidiaries more resilient and less prone to contagion (Latam vs CEE).**

Key Messages

- The ongoing **regulatory reform is necessary** to avoid a repeat of the international financial crisis. The **proliferation of reforms and the decreasing harmonization in implementation creates, however, uncertainty over the overall impact.**
- Although designed as a **gradual** process, the market pressure is introducing a bias towards **frontloading adoption**. This can have **unintended procyclical effects** in a context of vulnerability in significant segments of the global financial system.
- **Emerging markets** are subject to the combined impact of reforms in home and host countries which implies a **risk for the progress in financial inclusion.**
- The **crisis and the reform are leading to a fragmentation** of global financial systems, although with different regional impact. This fragmentation is **particularly worrying for the Eurozone.**
- This environment is challenging for **global banks**. For them to continue playing a role, **progress is necessary in two areas:**
 - Sound **macroprudential policies** should protect national financial systems from bubbles, in particular those resulting from huge capital inflows. It is important to **distinguish** these policies from others unduly **limiting international capital flows.**
 - Progress in **cross-border resolution** of international banks is key to limit contagion and for a fair burden sharing of international crises. The **decentralized model** of stand alone subsidiaries has proven **more resilient** from the point of view of global financial stability.

Thanks!

Santiago Fernández de Lis

Chief Economist for Financial Systems and Regulation

sfernandezdelis@bbva.com

OECD Experts Meeting on Financial Services

Paris, November 30th